### **ZONING CHANGE REVIEW SHEET**

<u>CASE</u>: C14-2015-0153 (Iglesia Filadelfia) <u>P.C. DATE</u>: January 26, 2016

**DISTRICT AREA: 4** 

**ADDRESS:** 9015 Capitol Drive

**OWNER/APPLICANT:** Leonel Rangel

**ZONING FROM:** SF-3-NP **TO:** GR-NP **AREA:** 0.7088 acres

## **SUMMARY STAFF RECOMMENDATION:**

The staff recommendation is grant GO-CO-NP, General Office-Conditional Overlay-Neighborhood Plan Combining District, zoning. The conditional overlay will prohibit Medical Offices-not exceeding 5000 sq. ft. gross floor area and Medical Offices –exceeding 5000 sq. ft. in gross floor area.

In addition, the staff's recommendation includes a condition that 30 feet of right-of-way from the centerline of Capital Drive should be dedicated through a street deed to the City of Austin prior to third reading of this zoning case at City Council in accordance with the Transportation Plan. [LDC, 25-6-55; TCM, Tables 1-7, 1-12].

### PLANNING COMMISSION RECOMMENDATION:

1/26/16: Approved the staff's recommendation of GO-CO-NP zoning, with addition to the conditional overlay to limit the site to only permitted civic uses. Therefore, the following uses would be prohibited on the property: Bed and Breakfast (Group 1), Bed and Breakfast (Group 2), Administrative and Business Offices, Art Gallery, Art Workshop, Business or Trade School, Business Support Services, Communication Services, Medical Offices-not exceeding 5000 sq. ft. gross floor area and Medical Offices –exceeding 5000 sq. ft. in gross floor area, Off-Site Accessory Parking, Personal Services, Printing and Publishing, Professional Office, Restaurant (Limited), Software Development, Special Use Historic, Community Garden and Urban Farm (10-0, P. Seeger, J. Stevens and T. White-absent); A. Pineyro De Hoyos-1<sup>st</sup>, J. Shieh-2<sup>nd</sup>.

## **DEPARTMENT COMMENTS:**

The property in question currently developed with a religious assembly use (Iglesia Filadelfia) that fronts onto Capital Drive, a local collector roadway. There is a hotel/motel use to the north and another religious assembly use to the south. To the east, there is a retail center fronting Interstate Highway-35 Southbound. The properties to the west, across Capital Drive, are developed with single-family residences. The applicant is requesting a rezoning to expand the existing church facility. The staff recommends GO-CO-NP, General Office-Conditional Overlay-Neighborhood Plan Combining District, zoning because the property under consideration meets the purpose statement of the district. General Office zoning permits uses that serve community and city-wide needs. GO-CO-NP zoning will allow for the growth of the existing religious assembly use at this location while providing for a transition in land use intensity from the commercial uses fronting Interstate Highway-35 to the east to the single-family residential uses across Capital Drive to the west.

The future land use map for the North Lamar Combined Neighborhood Planning Area calls for this property to have a civic designation. Therefore, a neighborhood plan amendment is not required as religious assembly is considered a civic use.

The applicant agrees with the staff's recommendation.

## **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES
Site	SF-3-NP	Religious Assembly (Iglesia Filadelfia)
North	GR-CO-NP	Hotel-Motel (Budget Inn)
South	SF-3-NP	Religious Assembly (The New Jerusalem Penecostal Church)
East	CS-CO-NP	Commercial Retail Strip Center (Barber Shop, Burmese Store, Party Planet, Five Star Appliance Repair, Iglesia Evangelical Emmanuel, Coy's Hair Studio, Hair Palace, Austin Motor Sport.com Repair and Parts)
West	SF-3-NP	Single-Family Residences

AREA STUDY: North Lamar Combined Neighborhood Planning Area

(Georgian Acres)

TIA: Not Required

**WATERSHED:** Little Walnut Creek

**DESIRED DEVELOPMENT ZONE:** Yes

**CAPITOL VIEW CORRIDOR: N/A** 

**HILL COUNTRY ROADWAY: N/A** 

## **NEIGHBORHOOD ORGANIZATIONS:**

Austin Heritage Tree Foundation

Austin Independent School District

Austin Neighborhoods Council

Austin Northwest Association

Bike Austin

Friends of Austin Neighborhoods

Friends of the Emma Barrientos MACC

Heritage Hills/Windsor Hills Combined Neighborhood Contact Team

Georgian Acres Neighborhood Association

North Growth Corridor Alliance

North Lamar Combined Neighborhood Plan Contact Team

**SELTEXAS** 

Sierra Club, Austin Regional Group

# **CASE HISTORIES:**

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-2010-0049	To approve a	5/11/10: Approved the proposed	6/24/10: Approved the Georgian
(Georgian Acres	Neighborhood	re-zonings for the Georgian	Acres Neighborhood Plan
Neighborhood	Plan Combining	Acres NPCD as recommended	Combining District (NP), except
Planning Area	District	by the staff, except for following	for tracts 134 and 135B (as shown
Rezonings)	(NPCD) be	tracts: 101, 102, 103, 104, 106,	below), and including the
C 1	created	107, 108, 109, 110, 111, 112,	following motions was approved
	covering the	115, 118, 119, 134, 136, and 137	on Council Member Spelman's
	entire plan area.	(8-0, J. Reddy-absent); D.	motion, Council Member
	Under the	Chimenti-1 <sup>st</sup> , M. Dealey-2 <sup>nd</sup> .	Morrison's second on a 7-0 vote.
	proposed		
	Georgian Acres	Approved the staff's	The motion to amend the
	NPCD, the	recommendation to rezone to	ordinance per staff's
	following	Vertical Mixed-Use "V" and to	recommendation to change the
	design tools	remove the dimensional	future land use for Tract 134 to
	will be applied	standards identified in Article	office and include limited office-
	area-wide:	4.3.3 E.3 (Dimensional and	conditional overlay-neighborhood
	"Parking	Parking Requirements –	plan (LO-CO-NP) zoning with the
	Placement and	reduction in parking	following conditions and
	Impervious	requirements) and the Future	conditional uses was approved on
	Cover	Land Use designation of Mixed	Council Member Spelman's
	Restrictions,""	Use for the following tracts: 101,	motion, Council Member
	Garage	102, 103, 104, 107, 108, 109,	Morrison's second on a 7-0 vote.
	Placement" and	110, 111, 112, 115, 118, and	The conditions were to restrict
	"Front Porch	119; Vote: (8-0, J. Reddy-	building height to 18 feet. The
	Setback".	absent); D. Chimenti-1 <sup>st</sup> , M.	conditional uses are: medical
900 17		Dealey-2 <sup>nd</sup> .	offices less than 5,000 square feet
	In addition, the		and medical offices greater than
	staff	Approved the staff's	5,000 square feet.
	recommends	recommendation to rezone to	
	base district	Vertical Mixed-Use "V" and to	The motion to amend the
	zoning changes	remove the dimensional	ordinance to change the land use
	for the 40 tracts	standards identified in Article	designation for Tract 135B on the
	shown on the	4.3.3 E.3 (Dimensional and	future land use map (FLUM) to
	attached	Parking Requirements –	commercial and include general
	Georgian Acres	reduction in parking	community commercial-
	Neighborhood	requirements) and the Future	conditional overlay-neighborhood
	Planning Area.	Land Use designation of	plan (GR-CO-NP) zoning with
		Neighborhood Mixed Use for the	hotel/motel as a conditional use
	- 1 (*)	following tracts: 106, 136 and	was approved on Council Member
		137; Vote: (8-0, J. Reddy-	Spelman's motion, Council
		absent); D. Chimenti-1 <sup>st</sup> , M.	Member Morrison's second on a
		Dealey-2 <sup>nd</sup> .	7-0 vote.
	te e		
		Approved the staff's	
		recommendation for the	2. 200
		Impervious Cover & Parking	
		Placement Restrictions, Front	
		Porch Setback and Garage	

	Placement design tools for the Georgian Acres Planning Area; Vote: (8-0, J. Reddy-absent); D. Anderson-1 <sup>st</sup> , K. Tovo-2 <sup>nd</sup> .	
	Approved the staff's recommendation of SF-3-NP zoning for Tract 134 (602, 604, and 606 Middle Lane); Vote: (8-0, J. Reddy-absent); S. Kirk-1 <sup>st</sup> , D. Chimenti-2 <sup>nd</sup> .	

**RELATED CASES:** C14-2010-0049 (Georgian Acres Neighborhood Planning Area Rezonings)

# **ABUTTING STREETS:**

Name	ROW	Pavement	Classification	ADT
Capitol Drive	Varies	Varies	Collector	N/A

**CITY COUNCIL DATE:** February 11, 2016

**ACTION:** 

**ORDINANCE READINGS**: 1st

2<sup>nd</sup>

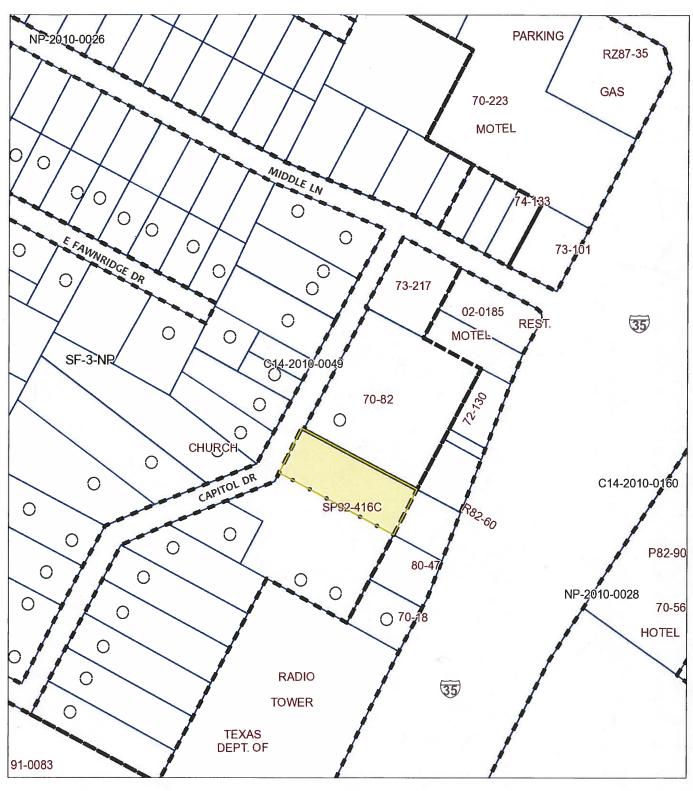
3<sup>rd</sup>

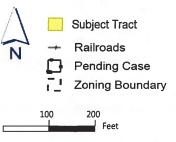
**ORDINANCE NUMBER:** 

**CASE MANAGER:** Sherri Sirwaitis

**PHONE**: 512-974-3057,

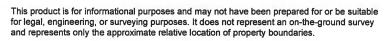
sherri.sirwaitis@ci.austin.tx.us





## **ZONING**

ZONING CASE#: C14-2015-0153

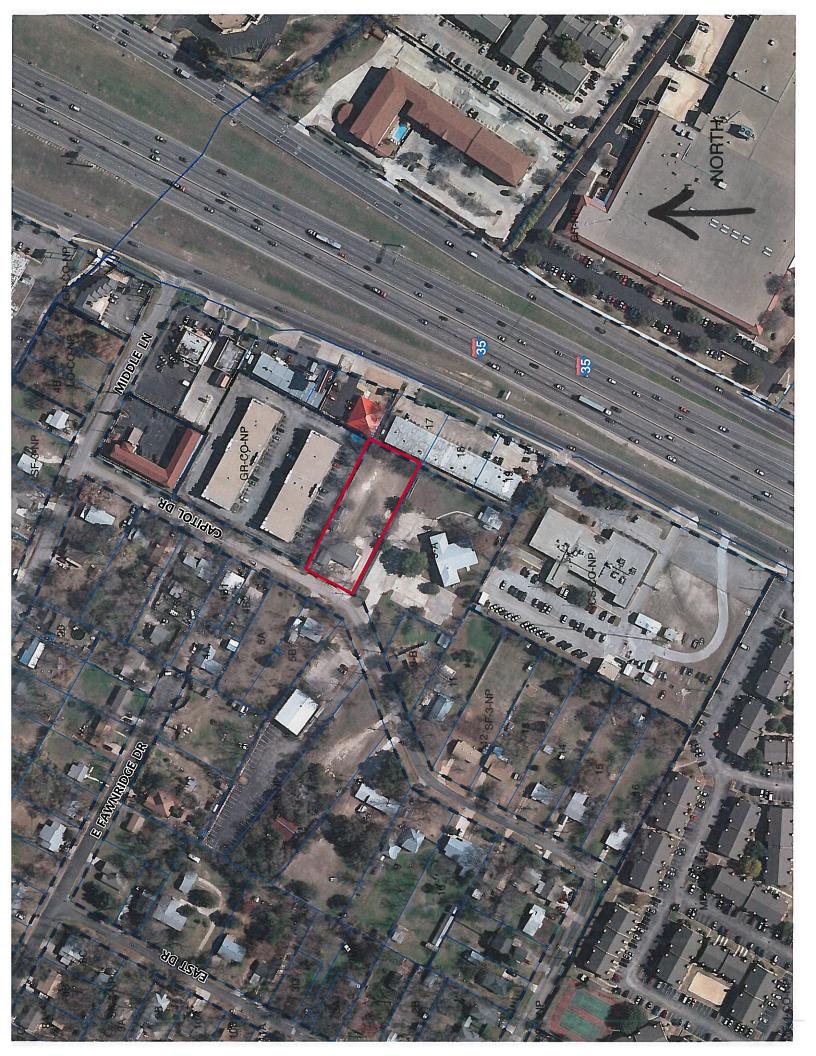


This product has been produced by CTM for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.



1" = 200 '





### STAFF RECOMMENDATION

The staff recommendation is grant GO-CO-NP, General Office-Conditional Overlay-Neighborhood Plan Combining District, zoning for the property. The conditional overlay will prohibit Medical Offices-not exceeding 5000 sq. ft. gross floor area and Medical Offices –exceeding 5000 sq. ft. in gross floor area.

In addition, the staff's recommendation includes a condition that 30 feet of right-of-way from the centerline of Capital Drive should be dedicated through a street deed to the City of Austin prior to third reading of this zoning case at City Council in accordance with the Transportation Plan. [LDC, 25-6-55; TCM, Tables 1-7, 1-12].

### BASIS FOR RECOMMENDATION

1. The proposed zoning should be consistent with the purpose statement of the district sought.

General office (GO) district is the designation for an office or commercial use that serves community and city-wide needs. A building in a GO district may contain one or more different uses.

2. The proposed zoning should promote consistency and orderly planning.

The proposed zoning will provide for a transition in land use intensity from the commercial uses fronting Interstate Highway-35 to the east to the single-family residential uses across Capital Drive to the west.

3. The proposed zoning should allow for a reasonable use of the property.

GO-CO-NP zoning would permit more impervious cover (80%) and building coverage (60%) on the property which would permit the growth of the existing religious assembly use at this location.

#### **EXISTING CONDITIONS**

### **Site Characteristics**

The site in question is developed with religious assembly use (Iglesia Filadelfia). There is a hotel-motel use (Budget Inn) to the north that fronts onto the Interstate Highway-35 southbound access road. To the east is a commercial retail strip center (Barber Shop, Burmese Store, Party Planet, Five Star Appliance Repair, Iglesia Evangelical Emmanuel, Coy's Hair Studio, Hair Palace, Austin Motor Sport.com Repair and Parts) that accesses the IH-35 southbound access road. To the west, there are single-family residences. The property to the south is developed with another religious assembly use, the New Jerusalem Penecostal Church.

## **Comprehensive Planning**

SF-3 to GR

This zoning case is located on the east side of Capitol Drive, on a .71 acre lot that contains a small church and parking lot. This property is also located within the boundaries of the North Lamar Combined Neighborhood Planning Area. Surrounding land uses includes a motel to the north, a large church to the south, a single family house and another church to the west, and a retail shopping center

to the east, which abuts commercial the IH-35 frontage road. The proposed project is to rezone the existing church site from residential to commercial and expand the church building.

## North Lamar Combined Neighborhood Plan (NLCNP)

The NLCNP Future Land Use Map (FLUM) designates this property as Civic. The Civic FLUM category is defined as any site for public or semi-public facilities, including governmental offices, police and fire facilities, hospitals, and public and private schools. It also includes major religious facilities and other religious activities that are of a different type and scale than surrounding uses. Zone GR is allowed in the 'Civic' FLUM category as long as the proposed use remains a 'civic' institutional land use. Any change of the land use that would not be classified as a civic, would require a neighborhood plan amendment. The following policies are taken from the NLCNP: **Objective Q.10**: Acknowledge the cultural diversity of the NLCNPA. (p 33)

**Objective L.1**: Preserve the residential character of the neighborhoods in the NLCNPA. (p 75) **Recommendation 119**: Non-residential uses should not encroach into the established neighborhoods of the NLCNPA.

This portion of the planning area contains of mix of institutional (three churches), commercial and residential uses. Based on the civic use not expanding into the existing residential neighborhood, and this portion of the planning areas being designated as 'Civic' on the NLCNP Future Land Use Map, this proposed project appears to be supported by the plan.

## **Imagine Austin**

Based on the small scale of this site relative to other nearby institutional and commercial uses, as well as the site not being located along an Activity Corridor or within an Activity Center, this case falls below the scope of Imagine Austin, which is broad in scope, and consequently the plan is neutral on this proposed rezoning.

## **Environmental**

The site is not located over the Edwards Aquifer Recharge Zone. The site is located in the Little Walnut Creek Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Desired Development Zone.

Zoning district impervious cover limits apply in the Urban Watershed classification.

According to floodplain maps there is no floodplain within or adjacent to the project location.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

This site is required to provide on-site water quality controls (or payment in lieu of) for all development and/or redevelopment when 8,000 sq. ft. cumulative is exceeded, and on site control for the two-year storm.

At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

## **Hill Country Roadway**

The site is not within a Hill Country Roadway Corridor.

### **Impervious Cover**

The maximum impervious cover allowed by the GR zoning district would be 90%.

The site is located in the Little Walnut Creek Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Desired Development Zone.

Zoning district impervious cover limits apply in the Urban Watershed classification.

Note: The most restrictive impervious cover limit applies.

## Site Plan

Any new development is subject to Subchapter E. Design Standards and Mixed Use. Additional comments will be made when the site plan is submitted.

This site would appear to be located on a Suburban roadway. All code requirements in this section of the code will be based on this roadway type.

- SP2. The site is subject to compatibility standards. Along the north and west property lines, the following standards apply:
  - No structure may be built within 25 feet of the property line.
  - No structure in excess of two stories or 30 feet in height may be constructed within 50 feet of the property line.
  - No structure in excess of three stories or 40 feet in height may be constructed within 100 feet of the property line.
    - No parking or driveways are allowed within 25 feet of the property line.
    - In addition, a fence, berm, or dense vegetation must be provided to screen adjoining properties from views of parking, mechanical equipment, storage, and refuse collection. Additional design regulations will be enforced at the time a site plan is submitted.

## **Stormwater Detention**

At the time a final subdivision plat, subdivision construction plans, or site plan is submitted, the developer must demonstrate that the proposed development will not result in additional identifiable flooding of other property. Any increase in stormwater runoff will be mitigated through on-site stormwater detention ponds, or participation in the City of Austin Regional Stormwater Management Program if available.

### **Transportation**

If the requested zoning is recommended for this site, 30 feet of right-of-way should be dedicated from the centerline of Capital Drive in accordance with the Transportation Criteria Manual. LDC, 25-6-55; TCM, Tables 1-7, 1-12.

A traffic impact analysis was not required for this case because the traffic generated by the proposed zoning does not exceed the threshold of 2,000 vehicle trips per day. [LDC, 25-6-113]

Capitol Drive is not classified in the Bicycle Plan.

Capital Metro bus service is not available along Capitol Drive.

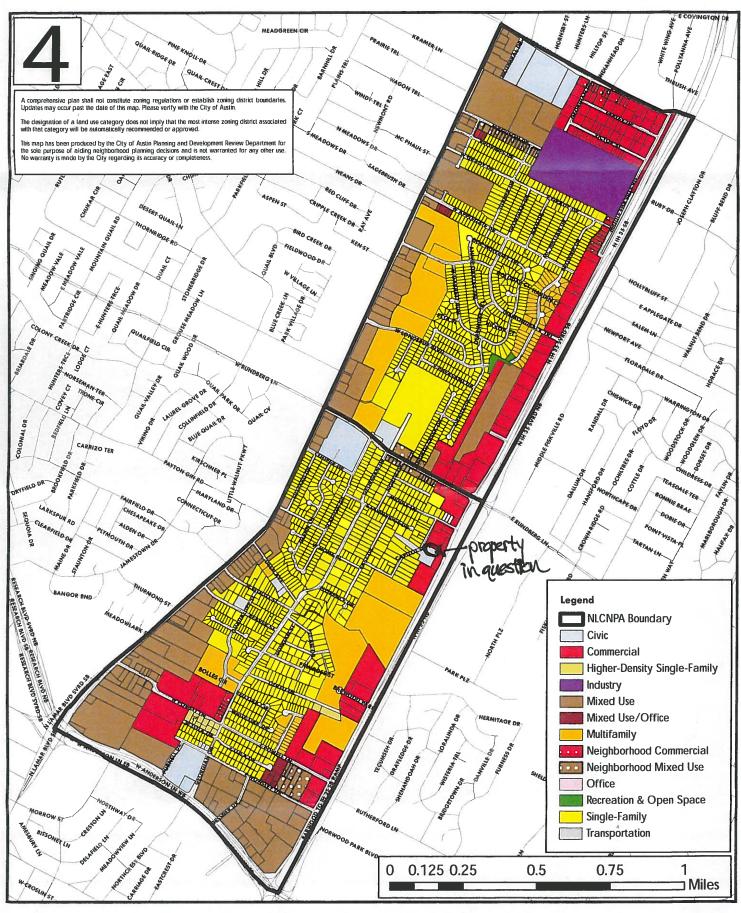
There are no existing sidewalks along Capitol Drive.

**Existing Street Characteristics:** 

Name	ROW	<b>Pavement</b>	Classification	ADT
Capitol Drive	Varies	Varies	Collector	N/A

### Water and Wastewater

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by the Austin Water Utility for compliance with City criteria and suitability for operation and maintenance. Depending on the development plans submitted, water and or wastewater service extension requests may be required. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.





North Lamar Combined Neighborhood Planning Area Future Land Use Map

Adopted: August 26, 2010

## Sirwaitis, Sherri

From:

Elizabeth Jones

Sent:

Thursday, December 10, 2015 8:54 PM

To: Sirwaitis, Sherri

Subject:

Re: Case Number C14-2015-0153

Thanks! Here is my letter-

December 10, 2015

Dear Ms. Sirwaitis,

I am writing to express my strong opposition to the address requested zoning change at 9015 Capitol Drive from single family (SF-3) to GR commercial (Case # C14-2015-0153).

The pastor of the Church, Mr. Rangel said when I spoke with him via the telephone that he wants the zoning change because with the new zoning he can then have 95% of the property covered and that he would expand his church. Our street cannot take more traffic. Capitol Drive is a very narrow street with no sidewalks. In fact 2 small cars can barely pass at the same time. Our street does not even have any kind of middle divider painted on it. I have talked to several of the neighbors who agree.

Additionally in the event that the church were to sell, 9015 Capitol Drive would then be commercially zoned and a motel, gas station, mini mart, could try to go in there. Please note that our street despite being close to the freeway is very residential, with many families and young kids living on it. 9015 Capitol Drive has many residential houses across the street from it as well as south of it.

Additionally it has come up that our area of Georgian Acres is on the cities top 10 list for worst overflow flooding. I don't think that covering the majority of a large lot will help with the issue of overflow flooding.

Finally, another neighbor mentioned that the Buddhist Temple in our area did a zoning variance as opposed to an actual zoning change, perhaps this could help in this situation.

Thank You, Elizabeth Jones 8912 Captiol Dr Cell 510-229-0800

## PUBLIC HEARING INFORMATION

This zoning/rezoning request will be reviewed and acted upon at two public hearings: before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are expected to attend a public hearing, you are not required to attend. However, if you do attend, you have the opportunity to speak FOR or AGAINST the proposed development or change. You may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your neighborhood.

During its public hearing, the board or commission may postpone or continue an application's hearing to a later date, or may evaluate the City staff's recommendation and public input forwarding its own recommendation to the City Council. If the board or commission announces a specific date and time for a postponement or continuation that is not later than 60 days from the announcement, no further notice is required.

During its public hearing, the City Council may grant or deny a zoning request, or rezone the land to a less intensive zoning than requested but in no case will it grant a more intensive zoning.

However, in order to allow for mixed use development, the Council may add the MIXED USE (MU) COMBINING DISTRICT to certain commercial districts. The MU Combining District simply allows residential uses in addition to those uses already allowed in the seven commercial zoning districts. As a result, the MU Combining District allows the combination of office, retail, commercial, and residential uses within a single development.

For additional information on the City of Austin's land development process, visit our website: www.austintexas.gov/planning.

Written comments must be submitted to the board or commission (or the contact person listed on the notice) before or at a public hearing. Your comments should include the board or commission's name, the scheduled date of the public hearing, and the Case Number and the contact person listed on the notice.

Case Number: C14-2015-0153

Contact: Sherri Sirwaitis, 512-974-3057

Public Hearing: Ian 26 2016 Planning Commission

If you use this form to comment, it may be returned to:

City of Austin

Sherri Sirwaitis

Austin, TX 78767-8810

P. O. Box 1088

Planning & Zoning Department

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Case Number: C14-2015-0153

Contact: Sherri Sirwaitis, 512-974-3057

Public Hearing: Jan. 26, 2016, Planning Commission

If you use this form to comment, it may be returned to:

City of Austin

Sherri Sirwaitis

Austin, TX 78767-8810

P. O. Box 1088

Planning & Zoning Department

Feb. 11, 2016, City Council
PACHEL PEYES YOUND
Your Name (please print)  I am in favor Olopject
8909 CAPITOL DE AUSTIN TX 78753
Your address(es) affected by this application
Fachel Feyr Jon 1/19/16 Signature Date
Daytime Telephone: 512-487-4621
Comments: OUR STEERT CAN HARDLY HANDLE
THE CUPPENT AUTOMOBILE TRAFFIC & AS IT
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## Sirwaitis, Sherri

From:

Rodney Thrailkill

Sent:

Monday, January 25, 2016 4:00 PM

To: Subject: Sirwaitis, Sherri 9015 Capitol

Attention of: Sherri Sirwaitis

Case Number: C14-2015-0153

January 25, 2016

To the Planning Commission:

The officers of the Georgian Acres Neighborhood Association OBJECT to the requested zoning of GR-NP at 9015 Capitol Drive.

The requested zoning and the allowable uses it provides for are not compatible with the residential character of Capitol Drive or Georgian Acres generally.

The request is likewise out of step with the Neighborhood Plan adopted by the Contact Team in 2010.

We thank you for your time and careful review of this matter.

Rodney Thrailkill, Rigel Thurston, Daniela Nunez Jeremy Stiltala Karen Bissett Julia Foree

**Georgian Acres** Austin TX, 78753